1 Senate Bill No. 444 2 (By Senators Kirkendoll, Cann, Edgell, Carmichael and Plymale) 3 4 [Introduced January 28, 2014; referred to the Committee on 5 6 Pensions; and then to the Committee on Finance.] 7 8 9 10 A BILL to amend and reenact \$5-10-2, \$5-10-31 and \$5-10-48 of the 11 Code of West Virginia, 1931, as amended, all relating to the 12 Public Employees Retirement System; defining "compensation" 13 and "employee" in this article; removing the requirement to 14 set employer contribution rate by legislative rule; and 15 allowing employee and employer retirement contributions to be 16 credited to the participating public employer when a retirant 17 is reemployed for less than one year. 18 Be it enacted by the Legislature of West Virginia: That \$5-10-2, \$5-10-31 and \$5-10-48 of the Code of West 19 20 Virginia, 1931, as amended, be amended and reenacted, all to read 21 as follows: 22 ARTICLE 10. WEST VIRGINIA PUBLIC EMPLOYEES RETIREMENT ACT.

23 **§5-10-2**. **Definitions**.

- 1 Unless a different meaning is clearly indicated by the 2 context, the following words and phrases as used in this article 3 have the following meanings:
- 4 (1) "Accumulated contributions" means the sum of all amounts
 5 deducted from the compensations of a member and credited to his or
 6 her individual account in the members' deposit fund, together with
 7 regular interest on the contributions;
- 8 (2) "Accumulated net benefit" means the aggregate amount of 9 all benefits paid to or on behalf of a retired member;
- 10 (3) "Actuarial equivalent" means a benefit of equal value
 11 computed upon the basis of a mortality table and regular interest
 12 adopted by the board of trustees from time to time: Provided, That
 13 when used in the context of compliance with the federal maximum
 14 benefit requirements of Section 415 of the Internal Revenue Code,
 15 "actuarial equivalent" shall be computed using the mortality tables
 16 and interest rates required to comply with those requirements;
- 17 (4) "Annuity" means an annual amount payable by the retirement
 18 system throughout the life of a person. All annuities shall be paid
 19 in equal monthly installments, rounding to the upper cent for any
 20 fraction of a cent;
- (5) "Annuity reserve" means the present value of all payments 22 to be made to a retirant or beneficiary of a retirant on account of 23 any annuity, computed upon the basis of mortality and other tables

- 1 of experience, and regular interest, adopted by the board of 2 trustees from time to time;
- 3 (6) "Beneficiary" means any person, except a retirant, who is 4 entitled to, or will be entitled to, an annuity or other benefit 5 payable by the retirement system;
- 6 (7) "Board of Trustees" or "board" means the Board of Trustees
 7 of the West Virginia Consolidated Public Retirement System;
- (8) "Compensation" means the remuneration paid a member by a 9 participating public employer for personal services rendered by the 10 member to the participating public employer. In the event a 11 member's remuneration is not all paid in money, his or her 12 participating public employer shall fix the value of the portion of 13 the remuneration which is not paid in money: <u>Provided</u>, That members 14 hired in a position for the first time on or after July 1, 2014, 15 who receive nonmonetary remuneration shall not have nonmonetary 16 remuneration included in compensation for retirement purposes and 17 nonmonetary remuneration may not be used in calculating a member's 18 final average salary. Any lump sum or other payments paid to 19 members that do not constitute regular salary or wage payments are 20 not considered compensation for the purpose of withholding 21 contributions for the system or for the purpose of calculating a 22 member's final average salary. These payments include, but are not 23 limited to, attendance or performance bonuses, one-time flat fee or

- 1 lump sum payments, payments paid as a result of excess budget or
- 2 employee recognition payments. The board shall have final power to
- 3 decide whether the payments shall be considered compensation for
- 4 purposes of this article;
- 5 (9) "Contributing service" means service rendered by a member
- 6 within this state and for which the member made contributions to a
- 7 public retirement system account of this state, to the extent
- 8 credited him or her as provided by this article;
- 9 (10) "Credited service" means the sum of a member's prior
- 10 service credit, military service credit, workers' compensation
- 11 service credit and contributing service credit standing to his or
- 12 her credit as provided in this article;
- 13 (11) "Employee" means any person who serves regularly as an
- 14 officer or employee, full time, on a salary basis, whose tenure is
- 15 not restricted as to temporary or provisional appointment, in the
- 16 service of, and whose compensation is payable, in whole or in part,
- 17 by any political subdivision, or an officer or employee whose
- 18 compensation is calculated on a daily basis and paid monthly or on
- 19 completion of assignment, including technicians and other personnel
- 20 employed by the West Virginia National Guard whose compensation, in
- 21 whole or in part, is paid by the federal government: Provided, That
- 22 an employee of the Legislature whose term of employment is
- 23 otherwise classified as temporary and who is employed to perform

1 services required by the Legislature for its regular sessions or 2 during the interim between regular sessions and who has been or is 3 employed during regular sessions or during the interim between 4 regular sessions in seven or more consecutive calendar years, as 5 certified by the clerk of the house in which the employee served, 6 is an employee, any provision to the contrary in this article 7 notwithstanding, and is entitled to credited service in accordance 8 with provisions of section fourteen, article ten, chapter five of 9 this code and: Provided, however, That members of the legislative 10 body of any political subdivision and judges of the State Court of 11 Claims are employees receiving one year of service credit for each 12 one-year term served and pro rated service credit for any partial 13 term served, anything contained in this article to the contrary 14 notwithstanding: Provided further, That only a compensated board 15 member of a participating public employer appointed to a board of 16 a nonlegislative body for the first time on or after July 1, 2014, 17 who normally is required to work twelve months per year and one 18 thousand forty hours of service per year is an employee. In any 19 case of doubt as to who is an employee within the meaning of this 20 article, the Board of Trustees shall decide the question; (12) "Employer error" means an omission, misrepresentation, or 21 22 violation of relevant provisions of the West Virginia Code or of 23 the West Virginia Code of State Regulations or the relevant

- 1 provisions of both the West Virginia Code and of the West Virginia
- 2 Code of State Regulations by the participating public employer that
- 3 has resulted in an underpayment or overpayment of contributions
- 4 required. A deliberate act contrary to the provisions of this
- 5 section by a participating public employer does not constitute
- 6 employer error.
- 7 (13) "Final average salary" means either of the following:
- 8 Provided, That salaries for determining benefits during any
- 9 determination period may not exceed the maximum compensation
- 10 allowed as adjusted for cost of living in accordance with section
- 11 seven, article ten-d, chapter five of this code and Section
- 12 401(a)(17) of the Internal Revenue Code: Provided, however, That
- 13 the provisions of section twenty-two-h of this article are not
- 14 applicable to the amendments made to this subdivision during the
- 15 2011 Regular Session of the Legislature.
- 16 (A) The average of the highest annual compensation received by
- 17 a member (including a member of the Legislature who participates in
- 18 the retirement system in the year 1971 or thereafter), during any
- 19 period of three consecutive years of credited service contained
- 20 within the member's fifteen years of credited service immediately
- 21 preceding the date his or her employment with a participating
- 22 public employer last terminated; or
- 23 (B) If the member has less than five years of credited

1 service, the average of the annual rate of compensation received by 2 the member during his or her total years of credited service; and 3 in determining the annual compensation, under either paragraph (A) 4 or (B) of this subdivision, of a member of the Legislature who 5 participates in the retirement system as a member of the 6 Legislature in the year 1971, or in any year thereafter, his or her 7 actual legislative compensation (the total of all compensation paid 8 under sections two, three, four and five, article two-a, chapter 9 four of this code), in the year 1971, or in any year thereafter, 10 plus any other compensation he or she receives in any year from any 11 other participating public employer including the State of West 12 Virginia, without any multiple in excess of one times his or her 13 actual legislative compensation and other compensation, shall be 14 used: Provided, That "final average salary" for any former member 15 of the Legislature or for any member of the Legislature in the year 16 1971, who, in either event, was a member of the Legislature on 17 November 30, 1968, or November 30, 1969, or November 30, 1970, or 18 on November 30 in any one or more of those three years and who 19 participated in the retirement system as a member of the 20 Legislature in any one or more of those years means: (I) Either 21 (notwithstanding the provisions of this subdivision preceding this 22 proviso) \$1,500 multiplied by eight, plus the highest other 23 compensation the former member or member received in any one of the

- three years from any other participating public employer including the State of West Virginia; or (ii) "final average salary" determined in accordance with paragraph (A) or (B) of this subdivision, whichever computation produces the higher final average salary (and in determining the annual compensation under subparagraph (ii) of this proviso, the legislative compensation of the former member shall be computed on the basis of \$1,500 multiplied by eight, and the legislative compensation of the member shall be computed on the basis set forth in the provisions of this subdivision immediately preceding this proviso or on the basis of \$1,500 multiplied by eight, whichever computation as to the member produces the higher annual compensation);
- 13 (14) "Internal Revenue Code" means the Internal Revenue Code
 14 of 1986, as amended, codified at Title 26 of the United States
 15 Code;
- (15) "Limited credited service" means service by employees of
 the West Virginia Educational Broadcasting Authority, in the
 employment of West Virginia University, during a period when the
 employee made contributions to another retirement system, as
 required by West Virginia University, and did not make
 contributions to the Public Employees Retirement System: Provided,
 That while limited credited service can be used for the formula set
 forth in subsection (e), section twenty-one of this article, it may

- 1 not be used to increase benefits calculated under section twenty-2 two of this article;
- 3 (16) "Member" means any person who has accumulated 4 contributions standing to his or her credit in the members' deposit 5 fund:
- 6 (17) "Participating public employer" means the State of West
 7 Virginia, any board, commission, department, institution or
 8 spending unit, and includes any agency created by rule of the
 9 Supreme Court of Appeals having full-time employees, which for the
 10 purposes of this article is considered a department of state
 11 government; and any political subdivision in the state which has
 12 elected to cover its employees, as defined in this article, under
 13 the West Virginia Public Employees Retirement System;
- 14 (18) "Plan year" means the same as referenced in section 15 forty-two of this article;
- (19) "Political subdivision" means the State of West Virginia,
 17 a county, city or town in the state; a school corporation or
 18 corporate unit; any separate corporation or instrumentality
 19 established by one or more counties, cities or towns, as permitted
 20 by law; any corporation or instrumentality supported in most part
 21 by counties, cities or towns; and any public corporation charged by
 22 law with the performance of a governmental function and whose
 23 jurisdiction is coextensive with one or more counties, cities or

- 1 towns: Provided, That any mental health agency participating in the
 2 Public Employees Retirement System before July 1, 1997, is
 3 considered a political subdivision solely for the purpose of
 4 permitting those employees who are members of the Public Employees
 5 Retirement System to remain members and continue to participate in
 6 the retirement system at their option after July 1, 1997: Provided,
 7 however, That the Regional Community Policing Institute which
 8 participated in the Public Employees Retirement System before July
 9 1, 2000, is considered a political subdivision solely for the
 10 purpose of permitting those employees who are members of the Public
 11 Employees Retirement System to remain members and continue to
 12 participate in the Public Employees Retirement System after July 1,
 13 2000;
- (20) "Prior service" means service rendered prior to July 1,
 15 1961, to the extent credited a member as provided in this article;
 (21) "Regular interest" means the rate or rates of interest
 per annum, compounded annually, as the Board of Trustees adopts
 from time to time;
- 19 (22) "Required beginning date" means April 1 of the calendar 20 year following the later of: (A) The calendar year in which the 21 member attains age seventy and one-half years of age; or (B) the 22 calendar year in which a member who has attained the age seventy 23 and one-half years of age and who ceases providing service covered

- 1 under this system to a participating employer;
- 2 (23) "Retirant" means any member who commences an annuity
- 3 payable by the retirement system;
- 4 (24) "Retirement" means a member's withdrawal from the employ
- 5 of a participating public employer and the commencement of an
- 6 annuity by the retirement system;
- 7 (25) "Retirement system" or "system" means the West Virginia
- 8 Public Employees Retirement System created and established by this
- 9 article;
- 10 (26) "Retroactive service" means: (1) Service between July 1,
- 11 1961, and the date an employer decides to become a participating
- 12 member of the Public Employees Retirement System; (2) service prior
- 13 to July 1, 1961, for which the employee is not entitled to prior
- 14 service at no cost in accordance with 162 CSR 5.13; and (3) service
- 15 of any member of a legislative body or employees of the State
- 16 Legislature whose term of employment is otherwise classified as
- 17 temporary for which the employee is eligible, but for which the
- 18 employee did not elect to participate at that time;
- 19 (27) "Service" means personal service rendered to a
- 20 participating public employer by an employee of a participating
- 21 public employer; and
- 22 (28) "State" means the State of West Virginia.
- 23 §5-10-31. Employers Accumulation Fund; employers contributions.

- 1 (a) The Employers Accumulation Fund is hereby continued. It 2 shall be <u>is</u> the fund in which shall be accumulated the 3 contributions made by the participating public employers to the 4 retirement system, and from which transfers shall be made as 5 provided in this section.
- (b) Based upon the provisions of section thirteen of this 6 7 article, the participating public employers' contributions to the 8 retirement system, as determined by the Consolidated Public 9 Retirement Board by legislative rule promulgated in accordance with 10 the provisions of article three, chapter twenty-nine-a of this 11 code, shall be a percent of the members' total annual compensation 12 related to benefits under this retirement system. In determining 13 the amount, the board shall give consideration to setting the 14 amount at a sum equal to an amount which, if paid annually by the 15 participating public employers, will be sufficient to provide for 16 the total normal cost of the benefits expected to become payable to 17 all members and to amortize any unfunded liability found by 18 application of the actuarial funding method chosen for that purpose 19 by the Consolidated Public Retirement Board, over a period of years 20 determined actuarially appropriate. When proposing a rule for 21 promulgation which relates to the amount of employer contribution, 22 the Board may promulgate emergency rules pursuant to the provisions 23 of article three, chapter twenty-nine-a of this code, if the

2 detrimentally affect the actuarial soundness of the retirement 3 system. A signed statement from the state actuary shall accompany

1 inability of the board to increase employer contributions will

- 4 the statement of facts and circumstances constituting an emergency
- 5 which shall be filed in the State Register. For purposes of this
- 6 section, subdivision (2), subsection (b), section fifteen-a,
- 7 article three, chapter twenty-nine-a of this code is not applicable
- 8 to the Secretary of State's determination of whether an emergency
- 9 rule should be approved.
- 10 **§5-10-48**. Reemployment after retirement; options for holder of 11 elected public office.
- (a) The Legislature finds that a compelling state interest 12 13 exists in maintaining an actuarially sound retirement system and 14 that this interest necessitates that certain limitations be placed 15 upon an individual's ability to retire from the system and to then 16 later return to state employment as an employee with a 17 participating public employer while contemporaneously drawing an 18 annuity from the system. The Legislature hereby further finds and 19 declares that the interests of the public are served when persons 20 having retired from public employment are permitted, within certain 21 limitations, to render post-retirement employment in positions of 22 public service, either in elected or appointed capacities. The 23 Legislature further finds and declares that it has the need for

1 qualified employees and that in many cases an employee of the
2 Legislature will retire and be available to return to work for the
3 Legislature as a per diem employee. The Legislature further finds
4 and declares that in many instances these employees have
5 particularly valuable expertise which the Legislature cannot find
6 elsewhere. The Legislature further finds and declares that
7 reemploying these persons on a limited per diem basis after they
8 have retired is not only in the best interests of this state, but
9 has no adverse effect whatsoever upon the actuarial soundness of
10 this particular retirement system.

(b) For the purposes of this section: (1) "Regularly employed 20 on a full-time basis" means employment of an individual by a 13 participating public employer, in a position other than as an 14 elected or appointed public official, which normally requires 15 twelve months per year service and at least one thousand forty 16 hours of service per year in that position; (2) "temporary 17 full-time employment" or "temporary part-time employment" means 18 employment of an individual on a temporary or provisional basis by 19 a participating public employer, other than as an elected or 20 appointed public official, in a position which does not otherwise 21 render the individual as regularly employed; (3) "former employee 22 of the Legislature" means any person who has retired from 23 employment with the Legislature and who has at least ten years'

- 1 contributing service with the Legislature; and (4) "reemployed by 2 the Legislature" means a former employee of the Legislature who has 3 been reemployed on a per diem basis not to exceed one hundred 4 seventy-five days per calendar year.
- (c) In the event a retirant becomes regularly employed on a 5 6 full-time basis by a participating public employer, payment of his 7 or her annuity shall be suspended during the period of his or her 8 reemployment and he or she shall become a contributing member to 9 the retirement system. If his or her reemployment is for a period 10 of one year or longer, his or her annuity shall be recalculated and 11 he or she shall be granted an increased annuity due to the 12 additional employment, the annuity to be computed according to 13 section twenty-two of this article. If his or her reemployment is 14 for a period less than one year, he or she may request in writing 15 that the employee and employer retirement contributions submitted 16 during reemployment be credited to the participating public 17 employer pursuant to section forty-four of this article, and his or 18 her previous annuity shall be reinstated effective the first day of 19 the month following termination of reemployment and the board's 20 receipt of written notice thereof. A retirant may accept 21 legislative per diem, temporary full-time or temporary part-time 22 employment from a participating employer without suspending his or 23 her retirement annuity so long as he or she does not receive annual

- 1 compensation in excess of \$20,000.
- 2 (d) In the event a member retires and is then subsequently
- 3 elected to a public office or is subsequently appointed to hold an
- 4 elected public office, or is a former employee of the Legislature
- 5 who has been reemployed by the Legislature, he or she has the
- 6 option, notwithstanding subsection (c) of this section, to either:
- 7 (1) Continue to receive payment of his or her annuity while
- 8 holding public office or during any reemployment of a former
- 9 employee of the Legislature on a per diem basis, in addition to the
- 10 salary he or she may be entitled to as an office holder or as a per
- 11 diem reemployed former employee of the Legislature; or
- (2) Suspend the payment of his or her annuity and become a contributing member of the retirement system as provided in subsection (c) of this section. Notwithstanding the provisions of this subsection, a member who is participating in the system as an elected public official may not retire from his or her elected position and commence to receive an annuity from the system and then be elected or reappointed to the same position unless and until a continuous twelve-month period has passed since his or her retirement from the position: Provided, That a former employee of the Legislature may not be reemployed by the Legislature on a per 2d diem basis until at least sixty days after the employee has retired: Provided, however, That the limitation on compensation

1 provided by subsection (c) of this section does not apply to the 2 reemployed former employee: *Provided further*, That in no event may 3 reemployment by the Legislature of a per diem employee exceed one

4 hundred seventy-five days per calendar year.

19 continued service.

- (e) A member who is participating in the system simultaneously 6 as both a regular, full-time employee of a participating public 7 employer and as an elected or appointed member of the legislative 8 body of the state or any political subdivision may, upon meeting 9 the age and service requirements of this article, elect to retire 10 from his or her regular full-time state employment and may commence 11 to receive an annuity from the system without terminating his or 12 her position as a member of the legislative body of the state or 13 political subdivision: Provided, That the retired member shall not, 14 during the term of his or her retirement and continued service as 15 a member of the legislative body of a political subdivision, be 16 eligible to continue his or her participation as a contributing 17 member of the system and shall not continue to accrue any 18 additional service credit or benefits in the system related to the
- (f) Notwithstanding the provisions of section twenty-seven-b 21 of this article, any publicly elected member of the legislative 22 body of any political subdivision or of the State Legislature, the 23 Clerk of the House of Delegates and the Clerk of the Senate may

- 1 elect to commence receiving in-service retirement distributions
- 2 from this system upon attaining the age of seventy and one-half
- 3 years: Provided, That the member is eligible to retire under the
- 4 provisions of section twenty or twenty-one of this article:
- 5 Provided, however, That the member elects to stop actively
- 6 contributing to the system while receiving the in-service
- 7 distributions.
- 8 (g) The provisions of section twenty-two-h of this article are
- 9 not applicable to the amendments made to this section during the
- 10 2006 Regular Session.

(NOTE: The purpose of this bill is to specify that nonmonetary compensation is not included in calculating a member's final average salary; to clarify which compensated board members of a participating public employer shall be considered an employee; to remove the requirement for the Consolidated Public Retirement Board to set the employer contribution rate by legislative rule; to permit participating public employers to be credited with employee and employer retirement contributions when a retirant is reemployed for less than one year; and to make technical corrections in \$5-10-31.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)